



REVISED
TOPPENISH CITY COUNCIL
STUDY SESSION AGENDA
MARCH 2, 2020 – 5:00 P.M.

1. **Call to Order.**
2. **Consider authorizing the extension of the Extreme Weather Shelter operation to the end of March. Receive update from Sunrise Outreach Director Pastor Dave Hanson.**
3. **Receive virtual presentation from Martin Chaw, Project Manager with FCS Group on the Policing Services Evaluation.**
4. **Adjournment.**

Next Regular Council Meeting will be on March 9, 2020.

From: [Lance Hoyt](#)
To: [Heidi Riojas](#)
Subject: REVISED AGENDA!: Extension of the Extreme Weather Shelter through March 2020.
Date: Friday, February 28, 2020 4:42:46 PM

Hello Heidi

Per the advise of City Attorney Cuillier, please send a Revised Agenda to include:

Consideration of the extension of the Extreme Weather Shelter operation from March 2, 2020 to the end of March. Yakima Valley Farmworkers has requested Sunrise Outreach to extend the operation of the Extreme Weather Shelter through the month of March 202 (an additional month).

City Council by motion allowed the shelter operate through March 2, 2020 if the building was permitted and in appropriate condition for a shelter. Toppenish Fire Department inspected the premise and issue a permit to operate to April

Status:

- EMS calls: 2 inside and 2 outside
- Police Calls: 2
- Average of 20 nightly users during the last +/- three weeks of operation.
- Operation permission: January 15, 2020 to March 2, 2020

Positives: services for 20 homeless persons being offered from 6:00 PM to 6:00 AM where the people are service a hot meal, given a safe place to sleep thus reducing a population of homeless in the community looking for food and shelter.

Request: City Council approve by motion to allow Sunrise Outreach and Yakima Valley Farm Workers to extend the Extreme Weather Shelter operation through March 2020(an additional month).

Thank you

Lance Hoyt

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City of Toppenish



Policing Services Evaluation

CITY COUNCIL WORKSHOP
Monday, March 2, 2020
5:00pm (teleconference workshop)

Presented by:
Martin Chaw, Project Manager
Liz DuBois, Principal, The Athena Group



Agenda

- ◆ **Introductions**

- ◆ **Study Discussion**
 - Scope of work
 - Recap key observations / challenges for Toppenish Police Department
 - Review results of financial analysis

- ◆ **Key policy questions**

- ◆ **Q&A**



Scope of Work

What is the forecasted cost of maintaining local policing services?

What is the estimated cost of maintaining local policing services under the 2020-2022 Policing contract?

What is the estimated cost of contracting with Yakima County Sheriff?

What is the estimated cost of contracting with Yakima County? And how would that compare to maintaining local policing services?

Key Policy Questions

What are some key policy questions that you, as a Council, can ask about maintaining local policing services versus contracting with Yakima County?



Local Policing Services

AVERAGE MONTHLY CALL VOLUME PER OFFICER

· Toppenish Police Department:	57 calls per officer
· Yakima Police Department:	53 calls per officer
· Yakima Sheriff's Office:	41 calls per officer
· Union Gap Police Department:	40 calls per officer
· Selah Police Department:	32 calls per officer
· Grandview Police Department:	32 calls per officer



As reported per Spillman (Regional Records Management System)

Source: Staff presentation to City Council



Local Policing Services

CALLS PER CAPITA

Department	*2018 Total Calls	Population (4/1/19 OFM)	Calls per 1,000 Population
Yakima County	23,650	**88,155	268
Granger Police	1,202	4,075	295
Zillah Police	1,470	3,185	462
Selah Police	3,695	7,965	464
Wapato Police	2,429	5,055	481
Grandview Police	5,676	11,200	507
Yakima Police	53,088	94,440	562
Toppenish Police	5,456	9,105	599
Sunnyside Police	12,241	17,070	717
Union Gap Police	6,833	6,275	1,089

*per Spillman

**unincorporated Yakima County



Source: Staff presentation to City Council



REPORTED REASONS OFFICERS ARE LEAVING

- **Pay is not competitive**
- **Take home patrol vehicles**
- **Lack of specialty assignment opportunities***
- **Advancement opportunities***
- **Lower call volume per officer**
- **Comparable Incentives i.e. shift differential, instructor, FTO, investigation, and bilingual pay**

Source: Staff presentation to City Council



2011-2019 OFFICERS RESIGNED

2011: 12-year officer to Ellensburg PD*

2012: 12-year officer to Selah PD
3-year officer to Yakima PD

2014: 7-year officer to Yakima County
10-year officer to Grays Harbor PD*
4-year officer to Yakima County

2015 : 7-year officer to Yakima County

2016 : 4-year officer to Yakima County
1-year officer to Snoqualmie PD*
15-year officer to Yakima County

2016: 16-year officer to Yakima County
23-year officer to Franklin County*

11-year officer to Union Gap PD
25-year officer to Union Gap PD
3-year officer to Yakima PD

2017: 10-year officer to Granger PD

2018: 2-year officer to Yakima County

6-year officer to Granger PD
2-year officer to Franklin County*

2019: 3-year officer to Liberty Lake PD*
3-year officer to Yakima PD
3-year officer to Sunnyside

Source: Staff presentation to City Council

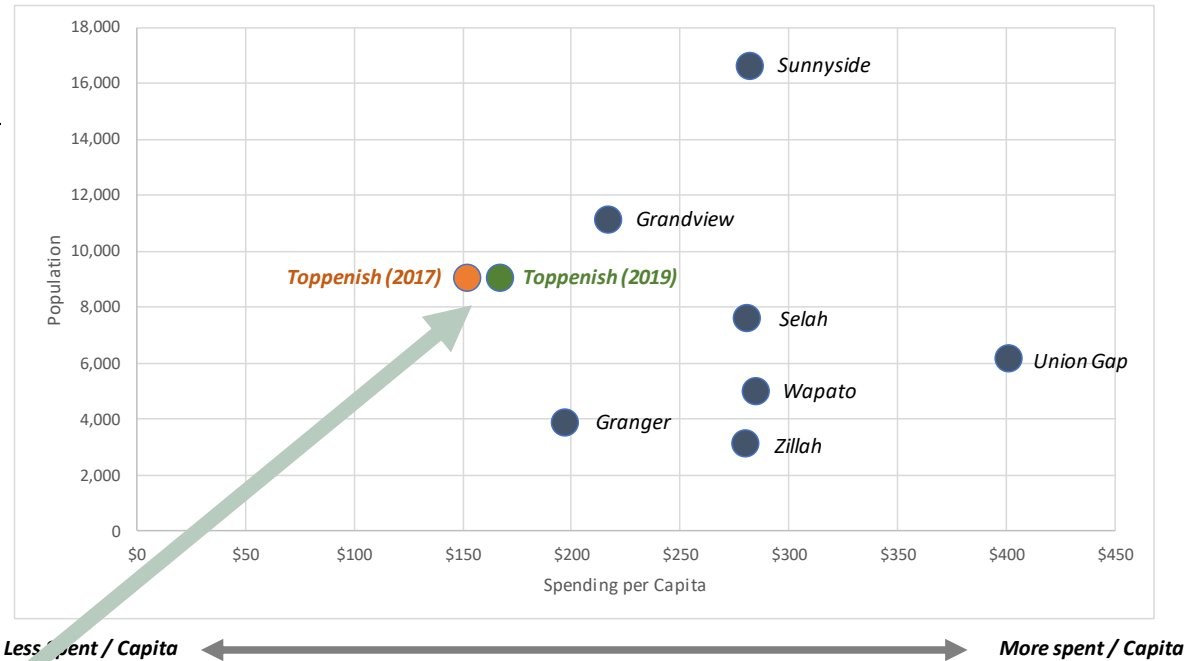


Comparative Law Enforcement Spending

2017 Law Enforcement Spending per capita

City (alpha order)	2017 Law Enforcement Spending Per Capita	2017 Population
Grandview	\$217	11,170
Granger	\$197	3,905
Selah	\$281	7,630
Sunnyside	\$282	16,640
Toppenish (2017)	\$152	9,085
Union Gap	\$401	6,220
Wapato	\$285	5,040
Zillah	\$280	3,150
Toppenish (2019)	\$167	9,105

* 2019 Toppenish based upon 2019 Adopted budget and 2019 population as per WA State OFM, Population/Statistics.



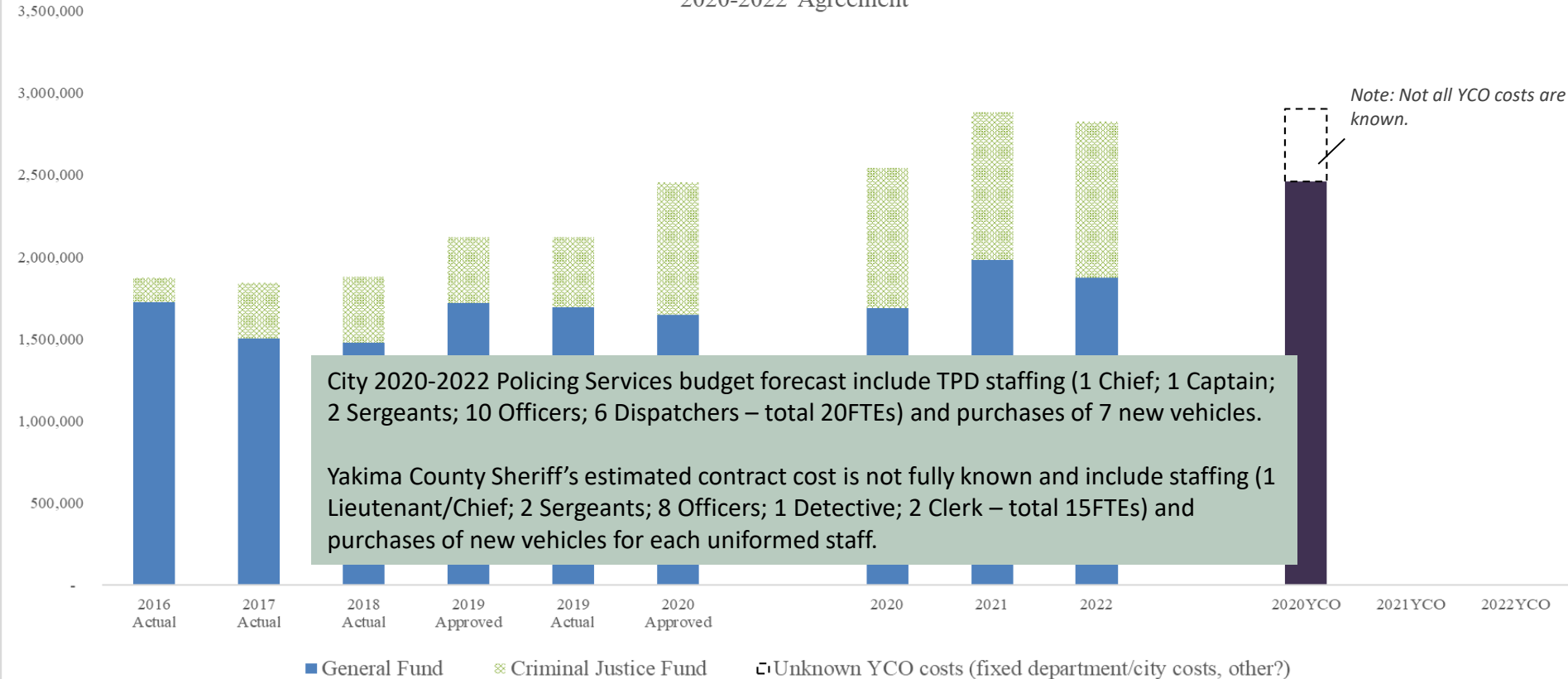
Toppenish spending per capita (\$152) is comparatively lower than neighboring peer communities, in all cases regardless of city size. Spending per capita improved slightly in 2019, but remains comparatively low.

Source: WA State Auditor Financial Intelligence Tool
Information is based upon reported CAFR data



City of Toppenish Policing Services Budget

City of Toppenish Policing Services
 Historical and Estimated Expenses (by Fund)
 2020-2022 Agreement



Glossary: TA (Tentative Agreement); YCO (Yakima County)

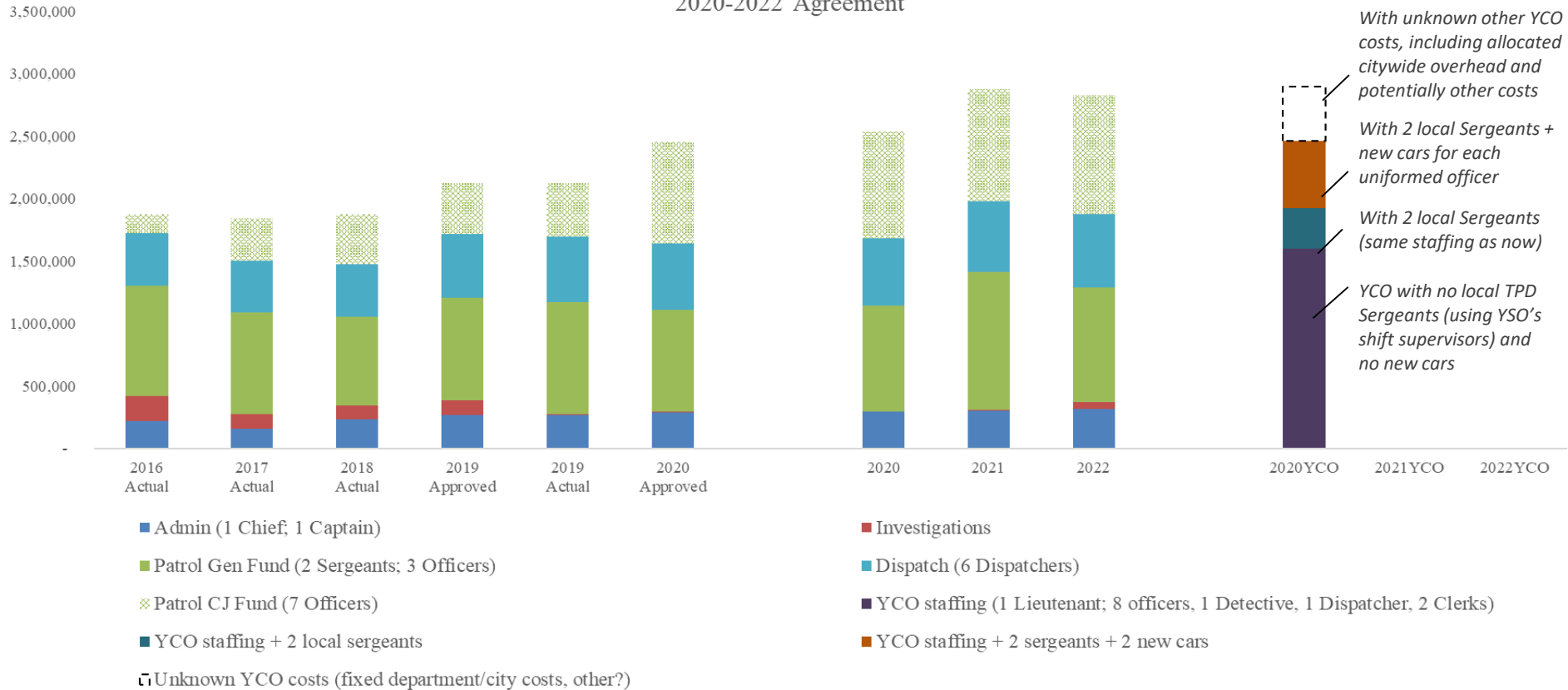
Source: City historical financial information. FCS GROUP calculations. City of Toppenish data excludes debt service, care/custody of prisoners, and animal control for comparability to Yakima County data



City of Toppenish

City 2020-2022 Policing Services budget forecast include purchases of new police cruisers. Yakima County Sheriff's contract cost is not fully known. However, estimates show the costs would be at least similar to, and likely higher than, TPD's 2020 costs.

City of Toppenish Policing Services
Historical and Estimated Expenses (by Fund and Div)
2020-2022 Agreement



Source: City historical financial information. FCS GROUP calculations. City of Toppenish data excludes debt service, care/custody of prisoners, and animal control for comparability to Yakima County data



Examples of Calls for Service

- ◆ **Priority 1 – Domestic Violence, Drive-by shooting, Robbery, Assault, Burglary in progress**
- ◆ **Priority 2 – Harassment/Threats, Theft, Disorderly conduct, Cold Burglaries**
- ◆ **Priority 3 – Loud Music, Parking (Traffic Hazards/Public Safety), Unwanted Persons**
- ◆ **Priority 4 – Parking (Abandoned Vehicles), Found/Abandoned Property, Suspicious Circumstances**

Source: City TPD Standard Operating Procedures.
General examples only. Actual priorities based upon details of each call.



2019 TPD Calls for Service

Call Priority	Description	Call Count in 2019	Percent Of Total
Priority #1	Any call where the circumstances present an immediate threat to life or property.	1,114	22%
Priority #2	<p>Calls that require an officer's presence to resolve the problem, this includes all major crimes that have "already occurred";</p> <p>AND a call where there is no immediate threat to life or property present, but a potential threat to life or property may be involved; OR calls involving crimes where the suspect is known and the officer has a reasonable expectation of being able to contact the suspect.</p>	749	14%
Priority #3	Calls involving minor crimes that require an officer's presence to resolve; OR those calls which involve the peace and order keeping functions of the police.	1,816	35%
Priority #4	Calls which do not require an officer's presence to resolve; OR calls where the officer at the scene would take a report, but due to the circumstances would be unable to do anything else.	1,486	29%
Total		5,165	100%

Two thirds of calls for service

Source: City TPD Standard Operating Procedures; Police Department call center records



Policy Questions – City Policing

Potential policy questions to ask

- ◆ Toppenish has not been able to retain police officers for the reasons previously discussed. Steps have been taken to reduce attrition, but it is unknown if they will be effective.
 - *How important is it that the City maintain its own local police department?*
 - *Is the City willing to invest more spending to keep it?*

- ◆ Toppenish has one of the highest # calls per officer and # of calls per 1,000 population.
 - *Why is that and are there calls that we are responding to that can be handled differently?*
 - *Would this change reduce costs or increase the capacity in other areas of the department? In what way?*

- ◆ What is the present level of policing services in the community?
 - *Is the amount and quality adequate?*
 - *What is NOT being funded and how will contracting with Yakima change this?*



Policy Questions – contract with Yakima County

- ◆ **What would contracting with Yakima mean for the needs and issues discussed on the previous page, such as staff retention, increasing costs and unfunded needs?**
- ◆ **What are the minimum levels of police service that we desire for the community?**
 - Police station in the city vs. in Yakima’s nearby precinct office in Zillah
 - Retaining a Chief of Police in Toppenish
 - Having designated officers who are assigned to Toppenish
 - Maintaining the same response time to high priority calls
 - In-person officer response to most types of calls (versus filing reports for minor issues)
 - Maintaining current response times to calls for assistance
 - Officer assistance with community events
- ◆ **What services must continue to be provided and which are discretionary?**
- ◆ **How do we ensure the police services remain attuned to the needs of our community?**
- ◆ **How did other cities that contracted with their local County Sheriff’s office address some of these concerns?**



Conclusions and Next Steps

- ◆ **Before the Council considers changes in how policing services should be provided, the Council should first define what are the most important aspects of police services it would like to retain.**
 - Changes to police services may include a series of tradeoffs.
 - Which changes is the Council not willing to consider?
 - Which are negotiable, and why?

- ◆ **The Council should consider convening a citizens advisory committee comprised of a cross section of residents and businesses to help provide public guidance to the City Manager and Council.**

- ◆ **If the Council determines that the tradeoffs of contracting are reasonable, the next step should be a fully detailed cost-benefit analysis of the options.**

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Appendix – Financial Assumptions

Toppenish 2020-2022 forecast

- City/Labor Fraternal Order of Police (FOP) contract provisions; salary and benefit assumptions as consistent with FOP contract.
- All current payroll taxes in effect with no changes assumed
- Seattle/Bellevue area general inflation..
- Assumed three-year phase-in of take-home police vehicle program.
- Purchase of new police vehicles amortized over vehicle expected useful life and using State of WA LOCAL equipment replacement funding program.
- All authorized police and dispatch positions fully funded; no new FTEs assumed.
- City to maintain jail contract, animal control, and court services.

Yakima County Contract

- Costs likely understated as the County does not allocate general fund overhead costs.
- Several key contracts expire at the end of 2020; no attempt was made to forecast or anticipate what the new contract will include.
- Assumptions were made as to the mix and number of officers and administrative staff assigned to Toppenish; however this is a level of service assumption and can change.
- County police vehicle maintenance and replacement costs are not fully developed and can change depending upon what a service contract will include.